

## Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 NEA-10 ISO-00 EB-07 OMB-01 TRSE-00

ACDA-05 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 AF-06

ARA-06 EA-07 /111 W

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R 191230Z AUG 75

FM AMEMBASSY COLOMBO

TO SECSTATE WASHDC 3240

INFO AMEMBASSY ALGIERS

AMEMBASSY BELGRADE

AMEMBASSY CAIRO

AMEMBASSY LIMA

AMEMBASSY NEW DELHI

USUN NEW YORK 390

C O N F I D E N T I A L COLOMBO 2587

EO 11652: XGDS-1

TAGS: PFOR, CE

SUBJ:GSL VIEWS RE UNITED NATIONS

REF: STATE 170841

1. BEGIN SUMMARY. JUSTICE MINISTER FELIX DIAS BANDARANAIKE, WHO WILL HEAD GSL'S DELEGATION TO LIMA NON-ALIGNED CONFERENCE AND UN SPECIAL SESSION, EXPRESSED GENERAL AGREEMENT WITH APPROACH TO PROBLEMS OF UNITED NATIONS OUTLINED IN SECRETARY'S MILWAUKEE SPEECH. HE ALSO INDICATED THAT DESPITE OPPOSITION TO ISRAELI POLICIES, GSL WILL NOT SUPPORT SUSPENSION OR EXPULSION OF ISRAEL FROM UN. BANDARANAIKE, HOWEVER, BELIEVES TONE OF SECRETARY'S SPEECH WAS COUNTER-PRODUCTIVE AND SUGGESTED THAT USG TRY TO MAKE MORE MODERATE STATEMENT BEFORE LIMA AND PUBLICLY ANNOUNCE SUBJECTS ON WHICH IT WILL PRESENT  
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PROPOSALS AT SPECIAL SESSION. RECOMMEND

DEPT CONSIDER MERIT OF LATTER SUGGESTION. END

SUMMARY.

2. I DISCUSSED SECRETARY'S MILWAUKEE SPEECH ON UNITED NATIONS AT SOME LENGTH WITH JUSTICE MINISTER FELIX DIAS BANDARANAIAKE ON AUG 18, HAVING EARLIER DISCUSSED IT SEPARATELY WITH FOREIGN OFFICE SECRETARY W.T. JAYASINGHE AND ADDITIONAL SECRETARY WIJAYERATNE. UNLESS CURRENT SRI LANKA DOMESTIC POLITICAL CRISIS CAUSES HIM TO CHANGE PLANS, BANDARANAIAKE LEAVES FOR LIMA AUG 21 AND AFTERWARD WILL ALSO HEAD SRI LANKA DELEGATION TO UN SPECIAL SESSION.

3. BANDARANAIAKE LISTENED CAREFULLY TO MY PRESENTATION BASED UPON REFTEL AND INDICATED THAT SRI LANKA GOVT GENERALLY AGREED WITH BASIC THRUST OF US APPROACH. HE ACKNOWLEDGED NEED FOR CONSULTATION RATHER THAN CONFRONTATION, AND IMPORTANCE OF CONSIDERING ISSUES ON CASE-BY-CASE BASIS AND VOLUNTEERED THAT UNITED NATIONS WAS MUCH MORE IMPORTANT TO SRI LANKA THAN TO US AND MUST BE PRESERVED AT ALL COSTS.

4. JUSTICE MINISTER WAS ALSO QUITE EXPLICIT RE ISRAEL (STATE 194670). SRI LANKA HAD SUSPENDED RELATIONS WITH ISRAEL IN 1970 BECAUSE OF ISRAELI FAILURE TO WITHDRAW FROM OCCUPIED TERRITORIES. HOWEVER, GSL OPPOSED ANY MOVE TO SUSPEND OR EXPEL ISRAEL FROM UN, NOTING THAT IT HAD TAKEN SAME POSITION WHEN IT HAD EARLIER OBJECTED TO POLICIES OF SOUTH AFRICA AND FORMER GOVERNMENT OF PORTUGAL.

5. IN EVINCING GENERAL SYMPATHY FOR USG OBJECTIVES, BANDARANAIAKE WAS NONETHELESS EMPHATIC IN EXPRESSING JUDGMENT THAT TONE OF SECRETARY'S MILWAUKEE SPEECH WAS WRONG AND COUNTER-PRODUCTIVE. (JAYASINGHE EARLIER EXPRESSED SIMILAR VIEW.) HE SAID SPEECH MAY HAVE BEEN DESIGNED PRIMARILY FOR DOMESTIC US CONSUMPTION, A COMMENT TO WHICH I TOOK EXCEPTION, BUT ITS GENERAL TENOR WAS BOUND TO IRRITATE DEVELOPING COUNTRIES WHICH WOULD SOON MEET IN LIMA. SPEECH  
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THEREFORE MIGHT MAKE IT MORE DIFFICULT FOR MODERATE COUNTRIES, SUCH AS SRI LANKA, TO PREVAIL.

6. JUSTICE MINISTER SUGGESTED THAT, HAVING PLACED ITS VIEWS ON RECORD IN STRONG TERMS, USG MIGHT WANT TO CONSIDER ANOTHER HIGH-LEVEL AMERICAN SPEECH OR FORMAL STATEMENT PRIOR TO LIMA WHICH WOULD TEMPER TONE BUT NOT SUBSTANCE OF MILWAUKEE MESSAGE. ALTHOUGH USG HAD TOLD GOVTS PRIVATELY IT PLANNED TO PRESENT

CONCRETE PROPOSALS DURING SPECIAL SESSION, THESE PROSPECTIVE INITIATIVES HAD NOT BEEN PUT ACROSS PUBLICLY IN EXPLICIT ENOUGH TERMS. IN CONTEXT OF TACTICAL SITUATION AT LIMA IT MIGHT BE PRUDENT FOR US TO SPELL OUT PUBLICLY FIVE TOPICS (PARA 5, STATE 11292) ON WHICH IT PLANNED TO PRESENT PROPOSALS IN NEW YORK.

7. I TOLD BANDARANAIKE I WOULD PASS ON HIS SUGGESTIONS TO WASHINGTON, NOTING THAT IN MY VIEW, NON-ALIGNED COUNTRIES' ATTITUDE TOWARD SPECIAL SESSION COULD BE SIGNIFICANTLY INFLUENCED BY ATMOSPHERE AT LIMA AND RESOLUTIONS PASSED THERE. I WONDERED WHETHER SMALLER NON-ALIGNED COUNTRIES, SUCH AS SRI LANKA, COULD BE AN EFFECTIVE FORCE FOR MODERATION AND FOR RATIONAL APPROACH CURRENT PROBLEMS. OTHERWISE, IF PAST PRACTICES CONTINUED, IT WAS QUITE LIKELY THAT LIMA MEETING WOULD BE DOMINATED BY ALGERIA AND OTHER MILITANTS WHO WOULD RAILROAD THROUGH UNREALISTIC RESOLUTIONS, THEN INSIST THAT THEY BE SUPPORTED IN TOTALITY IN NEW YORK IN THE NAME OF NON-ALIGNED UNITY.

8. MY REFERENCE TO ALGERIA CAUSED BANDARANAIKE TO RECALL WITH IRRITATION TACTICS FOLLOWED BY HOST GOVERNMENT AT LAST NON-ALIGNED SUMMIT BUT HE SEEMED REASONABLY OPTIMISTIC THAT LIMA WOULD NOT FOLLOW SAME COURSE. HE WAS ALSO HOPEFUL THAT 7TH SPECIAL SESSION WOULD BE MORE CONSTRUCTIVE THAN 6TH SPECIAL SESSION, OBSERVING THAT BOUTEFLIKA WOULD NOT BE IN CHAIR AND THERE WOULD NOT BE OTHER DISTRACTIONS SUCH AS SEMI-TRIUMPHAL ARRIVAL OR ARAFAT.  
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9. COMMENT: I AM UNABLE TO JUDGE FROM MY PERSPECTIVE WHETHER SECRETARY'S MILWAUKEE SPEECH HAS HAD DESIRED IMPACT AMONG DEVELOPING COUNTRIES. CEYLONESECLAIM IT HAS HAD ADVERSE EFFECT. IN ANY EVENT DEPT MIGHT WISH TO CONSIDER BANDARANAIKE'S SUGGESTION THAT SOME ADDITIONAL STATEMENT BE ISSUED PRIOR TO LIMA, INCLUDING EXPLICIT STATEMENT OF SUBJECTS ON WHICH WE WILL MAKE PROPOSALS IN NEW YORK. WE HAVE CONVEYED THIS INFO PRIVATELY TO GOVERNMENTS AND, IN HIS AUG 14 BIRMINGHAM ADDRESS, SECRETARY INDICATED WE WOULD "PRESENT SERIES OF AMERICAN PROPOSALS "LOOKING TOWARD NEW APPROACH IN RELATIONSHIP BETWEEN INDUSTRIALIZED AND DEVELOPING COUNTRIES. HOWEVER, EXPLICIT STATEMENT OF SUBJECTS WE PLAN TO DISCUSS, AND PERHAPS SOME ADVANCE INDICATION OF OUR THINKING, MIGHT STRENGTHEN HAND OF MODERATES AT LIMA. THEY COULD POINT TO PROSPECTIVE US PROPOSALS AS REASON FOR MUTING LIMA

RESOLUTIONS AND THIS MIGHT HELP THEM AVOID BEING LOCKED  
INTO RESOLUTIONS WHICH WOULD INHIBIT THEIR ABILITY TO  
OPEN EFFECTIVE DIALOGUE IN NEW YORK.  
VAN HOLLEN

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